Notice of Proposed Rule Making  

PUBLIC SERVICE COMMISSION

1. **Proposed action:** As discussed in the Commission’s Order Authorizing Additional Main Tier Solicitations and Directing Program Modifications, issued on January 26, 2006, the Commission is considering recognizing, for the RPS Program, the unbundling of environmental attributes from energy and allowing entities with physical bilaterals to participate in the RPS Program.

B. [ ] This is a consensus rule making. A statement is attached setting forth the agency’s determination that no person is likely to object to the rule as written [SAPA §202(1)(b)(i)].

C. [ ] This rule was previously proposed as a consensus rule making under I.D. No. _______________ . Attached is a brief description of the objection that caused/is causing the prior notice to be withdrawn [SAPA §202(1)(e)].

D. [ ] This rule is proposed pursuant to [SAPA §207(3)], Review of Existing Rules.

2. **Statutory authority under which the rule is proposed:** Public Service Law, Section(s) 4(1), 5(2), 66(1) and 66(2).

3. **Subject of the rule:** Unbundling environmental attributes from energy and physical bilaterals.

4. **Purpose of the rule:** To improve market liquidity so as to contribute to the success of the 2006-08 RPS Program procurements.

5. **Public hearings** (check box and complete as applicable):
   [X] A public hearing is not scheduled. *(SKIP TO ITEM 8)*
   [ ] A public hearing is required by law and is scheduled below.
   [ ] A public hearing is not required by law, but is scheduled below.

   **Date:**  
   **Time:**  
   **Location:**

   __________________________  __________________________  __________________________
   __________________________  __________________________  __________________________
   __________________________  __________________________  __________________________

6. **Interpreter services** (check only if a public hearing is scheduled):
   [ ] Interpreter services will be made available to hearing impaired persons, at no charge, upon written request to the agency contact designated in this notice.
7. **Accessibility** (check appropriate box only if a public hearing is scheduled):
   - [ ] All public hearings have been scheduled at places reasonably accessible to persons with a mobility impairment.
   - [ ] Attached is a list of public hearing locations that are **not** reasonably accessible to persons with a mobility impairment. An optional explanation is submitted regarding the nonaccessibility of one or more hearing sites.

8. **Terms of rule** (SELECT ONE):
   - [ ] The full text of the rule is attached since it is under 2,000 words.
   - [ ] A summary of the rule is attached since the full text of the rule is over 2,000 words.
   - [ ] Full text is posted at the following State website:
   - [ ] Full text is not posted on a State website.
   - [ ] Full text is not posted on a State website but this is a consensus rule or a rule defined in SAPA 102(2)(a)(ii)
   - [X] Pursuant to SAPA §202(7)(b), the agency elects to print a description of the subject, purpose and substance of the rule as defined in SAPA §102(2)(a)(ii).

9. The text of the rule and any required statements and analyses may be obtained by filing a Document Request Form (F-96) located on our website [http://www.dps.state.ny.us/f96dir.htm](http://www.dps.state.ny.us/f96dir.htm). For questions, contact:

   **Central Operations**
   **3 Empire State Plaza**
   **Albany, New York 12223-1350**
   **(518) 474-2500**

10. Submit data, views or arguments to (complete only if different than previously named agency contact):

    **Jaclyn A. Brilling, Secretary**
    **3 Empire State Plaza**
    **Albany, New York 12223-1350**
    **(518) 474-6530**

11. **Public comment will be received until**:
   - [X] 45 days after publication of this notice (MINIMUM public comment period when full text is attached because it is under 2,000 words or full text of rule has been posted on a State website or the rule is a consensus rule or a rule defined under SAPA §102(2)(a)(ii))
   - [ ] 60 days after publication of this notice (MINIMUM public comment period when full text is not attached or full text is not posted on a State web site or the rule is not a consensus rule or a rule defined under SAPA §102(2)(a)(ii))
   - [ ] 5 days after the last scheduled public hearing required by statute (MINIMUM, with required hearing) This box may not be checked and the minimum 60-day comment period applies if full text is not attached or text is not posted on a State web site or the rule is not a consensus rule or a rule defined under SAPA §102(2)(a)(ii))
   - [ ] Other: (specify)

12. A prior emergency rule making for this action was previously published in the ____________ issue the Register, I.D. No. ___________________________.

13. **Expiration date** (check only if applicable):
   - [X] This proposal will not expire in 180 days because it is for a "rate making" as defined in SAPA §102(2)(a)(ii).
14. Additional matter is required by statute:
[X] Check box if NOT applicable

15. Regulatory Agenda (The Division of Housing and Community Renewal; Workers’ Compensation Board; and the departments of Agriculture and Markets, Banking, Education, Environmental Conservation, Family Assistance, Health, Insurance and Labor and any other department specified by the Governor or his designee must complete this item. If your agency has an optional agenda published, that should also be indicated below):

[ ] This action was a Regulatory Agenda item in the first January issue of the Register, (year) __________.
[ ] This action was a Regulatory Agenda item in the last June issue of the Register, (year) __________.
[ ] This action was not under consideration at the time this agency’s Regulatory Agenda was submitted for publication in the Register.

16. Review of Existing Rules (ALL ATTACHMENTS MUST BE 2,000 WORDS OR LESS)
This rule is proposed pursuant of SAPA §207 (check applicable boxes):

[ ] Attached is a statement setting forth a reasoned justification for modification of the rule. Where appropriate, include a decision of the degree to which changes in technology, economic conditions or other factors in the area affected by the rule necessitate changes in the rule.
[ ] Attached is an assessment of public comments received by the agency in response to the listing of the rule in the regulatory agenda.
[ ] An assessment of public comments is not attached because no comments were received.

17. Regulatory Impact Statement (RIS)
(SELECT AND COMPLETE ONE; ALL ATTACHMENTS MUST BE 2,000 WORDS OR LESS, EXCLUDING SUMMARIES OF STUDIES, REPORTS OR ANALYSES [Needs and Benefits]):

The attached RIS contains:
[ ] The full text of the RIS.
[ ] A summary of the RIS.
[ ] A consolidated RIS, because this rule is one of a series of closely related and simultaneously proposed rules or is virtually identical to rules proposed during the same year.

B. An RIS is NOT attached, because this rule is:
[ ] a technical amendment (i.e., exempt from SAPA §202-a) (attach a statement of the reason(s) for claiming this exemption).
[ ] subject to a consolidated RIS printed in the Register under I.D. No.: _______________________; issue date: ________________________.
[X] exempt, as defined in SAPA §102(2)(a)(ii) [Rate Making].
[ ] exempt, as defined in SAPA §102(11) [Consensus Rule Making].

18. Regulatory Flexibility Analysis (RFA) for small businesses and local governments
(SELECT AND COMPLETE ONE; ALL ATTACHMENTS MUST BE 2,000 WORDS OR LESS):

A. The attached RFA contains:
[ ] The full text of the RFA.
[ ] A summary of the RFA.
[ ] A consolidated RFA, because this rule is one of a series of closely related rules.

B. An RFA is NOT attached, because this rule:
[ ] will not impose any adverse economic impact or reporting, recordkeeping or other compliance requirements on small businesses or local governments (attach a statement in scanner format that explains the agency’s finding and the reason(s) upon which the finding was made, including any measures used to determine that the rule will not impose such adverse economic impacts or compliance requirements).
[ ] is subject to a consolidated RFA printed in the Register under I.D. No.: _______________________; issue date: ________________________.
[X] is exempt, as defined in SAPA §102(2)(a)(ii) [Rate Making].
[ ] is exempt, as defined in SAPA §102(11) [Consensus Rule Making].
19. **Rural Area Flexibility Analysis (RAFA)**
   (SELECT AND COMPLETE ONE; ALL ATTACHMENTS MUST BE 2,000 WORDS OR LESS):
   
   **A.** The attached RAFA contains:
   
   [ ] The full text of the RAFA.
   
   [ ] A summary of the RAFA.
   
   [ ] A consolidated RAFA, because this rule is one of a series of closely related rules.
   
   **B.** A RAFA is **NOT** attached, because this rule:
   
   [ ] will not impose any adverse economic impact on rural areas or reporting, recordkeeping or other compliance requirements on public or private entities in rural areas (attach a statement in scanner format that explains the agency’s finding and the reason(s) upon which the finding was made, including what measures were used to determine that the rule will not impose such adverse impact or compliance requirements).
   
   [ ] is subject to a consolidated RAFA printed in the Register under I.D. No.: ________________________; issue date: ________________________.
   
   [x] is exempt, as defined in SAPA §102(2)(a)(ii) [Rate Making].
   
   [ ] is exempt, as defined in SAPA §102(11) [Consensus Rule Making].

20. **Job Impact Statement (JIS)**
   (SELECT AND COMPLETE ONE; ALL ATTACHMENTS MUST BE 2,000 WORDS OR LESS):
   
   **A.** The attached JIS contains:
   
   [ ] The full text of the JIS.
   
   [ ] A summary of the JIS.
   
   [ ] A consolidated JIS, because this rule is one of a series of closely related rules.
   
   **B.** A JIS is **NOT** attached, because this rule:
   
   [ ] will not have a substantial adverse impact on jobs and employment opportunities (as apparent from its nature and purpose) (Attach a statement in scanner format that explains the agency’s finding that the rule will have a positive impact or no impact on jobs and employment opportunities; except when it is evident from the subject matter of the rule that it could only have a positive impact or no impact on jobs and employment opportunities, the statement shall include a summary of the information and methodology underlying that determination.)
   
   [ ] is subject to a consolidated JIS printed in the Register under I.D. No.: ________________________; issue date: ________________________.
   
   [x] is exempt, as defined in SAPA §102(2)(a)(ii) [Rate Making].
   
   [ ] is exempt, because it is submitted by the State Comptroller or Attorney General.
   
   [ ] includes a JIS/Request for Assistance.

**AGENCY CERTIFICATION (To be completed by the person who PREPARED the notice)**

I have reviewed this form and the information submitted with it. The information contained in this notice is correct to the best of my knowledge.

I have reviewed Article 2 of SAPA and Parts 260 through 263 of 19 NYCRR, and I hereby certify that this notice complies with all applicable provisions.

Name  **SAUL A. RIGBERG**  
Signature  
Address  3 Empire State Plaza, Albany, NY 12223-1350  
Telephone  518-474-7072  
Date  January 31, 2006
SUBSTANCE OF PROPOSED RULE

The New York Public Service Commission is considering specific rules and design details pertinent to the Renewable Portfolio Standard (RPS) Program. In the RPS January 26, 2006 Order, the Commission expressed its inclination to recognize, for the RPS Program, the unbundling of environmental attributes from energy and to allow entities with physical bilateral contracts to participate. These modifications may require significant changes to the Commission's environmental disclosure label process involving the ways in which all generation data is compiled, aggregated and reported on environmental disclosure labels.

The Commission is considering, for the RPS Program, recognizing the unbundling of environmental attributes for the associated energy and allowing participating renewable generators to enter into physical bilateral agreements for the sale of energy separate from the RPS environmental attributes to which such energy was associated.

The Commission may accept, reject, or modify any proposals relating to these matters.